Financial Statements
Together with Report of Independent Public Accountants

For the Years Ended June 30, 2011, 2012, 2013 and 2014



# JUNE 30, 2011, 2012, 2013 and 2014

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#### REPORT OF INDEPENDENT PUBLIC ACCOUNTANTS

The Mayor, City Council, Comptroller and Board of Estimates City of Baltimore, Maryland

#### **Report of the Financial Statements**

We have audited the accompanying carve out financial statements of the governmental activities of the City of Baltimore, Maryland, Fire Department (the Department), as of and for the years ended June 30, 2011, 2012, 2013 and 2014, and the related notes to the financial statements which collectively comprise the Department's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

The Department's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.



We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities for the Department, as of June 30, 2011, 2012, 2013, and 2014, and the respective changes in financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

As discussed in Note 2, the financial statements of the Department are intended to present the financial position and changes in financial position of only that portion of the financial reporting segment of the City of Baltimore, Maryland (the City) that is attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position and changes in financial position of the City as of and for the years ended June 30, 2011, 2012, 2013 and 2014.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report date November 30, 2016, on our consideration of the Department's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Department's internal control over financial reporting and compliance.

Hunt Valley, MD November 30, 2016 SB + Company, If C

	General		Special		Capital	
	Fund	Rev	enue Fund	Pro	jects Fund	Total
Assets:						
Due from Baltimore City	\$ 9,524,181	\$	719,709	\$	917,620	\$ 11,161,510
Total Assets	\$ 9,524,181	\$	719,709	\$	917,620	\$ 11,161,510
Liabilities:						
Accounts Payable	\$ 652,033	\$	719,709	\$	9,772	\$ 1,381,514
Accrued Payroll	8,872,147		-		-	8,872,147
Total Liabilities	9,524,181		719,709		9,772	10,253,661
Fund Balances:						
Assigned	-		-		907,848	907,848
Unassigned	-		-		-	-
<b>Total Fund Balances</b>	-		-		907,848	907,848
<b>Total Liabilities and Fund Balances</b>	\$ 9,524,181	\$	719,709	\$	917,620	\$ 11,161,510

				Special		Capital	
	Ge	eneral Fund	Re	venue Fund	Pro	jects Fund	Total
Assets:							
Due from Baltimore City	\$	5,689,890	\$	1,072,828	\$	507,740	\$ 7,270,459
<b>Total Assets</b>	\$	5,689,890	\$	1,072,828	\$	507,740	\$ 7,270,459
Liabilities:							
Accounts Payable	\$	1,244,253	\$	1,072,828	\$	4,453	\$ 2,321,534
Accrued Payroll		4,445,637		-		-	4,445,637
<b>Total Liabilities</b>		5,689,890		1,072,828		4,453	6,767,171
Fund Balances:							
Assigned		-		-		503,287	503,287
Unassigned		-		-		-	-
<b>Total Fund Balances</b>		-		-		503,287	503,287
<b>Total Liabilities and Fund Balances</b>	\$	5,689,890	\$	1,072,828	\$	507,740	\$ 7,270,459

			;	Special		Capital	
	G	eneral Fund	Rev	enue Fund	Pro	jects Fund	Total
Assets:							
Due from Baltimore City	_\$_	4,818,215	\$	72,186	\$	461,862	\$ 5,352,262
Total Assets	\$	4,818,215	\$	72,186	\$	461,862	\$ 5,352,262
Liabilities:							
Accounts Payable	\$	471,291	\$	72,186	\$	9,927	\$ 553,403
Accrued Payroll		4,346,924		-		-	4,346,924
Total Liabilities		4,818,215		72,186		9,927	4,900,327
Fund Balances:							
Assigned		-		-		451,935	451,935
Unassigned		-		-		-	-
<b>Total Fund Balances</b>		-		_		451,935	451,935
<b>Total Liabilities and Fund Balances</b>	\$	4,818,215	\$	72,186	\$	461,862	\$ 5,352,262

	Ge	eneral Fund	Special enue Fund	Capital jects Fund	Total
Assets:					
Due from Baltimore City	\$	5,872,779	\$ 39,503	\$ 168,394	\$ 6,080,676
Total Assets	\$	5,872,779	\$ 39,503	\$ 168,394	\$ 6,080,676
Liabilities:					
Accounts Payable	\$	776,474	\$ 35,784	\$ 2,000	\$ 814,258
Retainages Payable		-	-	1,825	1,825
Accrued Payroll		5,096,305	3,719	-	5,100,025
Total Liabilities		5,872,779	39,503	3,825	5,916,107
Fund Balances:					
Assigned		-	-	164,569	164,569
Unassigned		-	-	-	-
<b>Total Fund Balances</b>		-	-	164,569	164,569
Total Liabilities and Fund Balances	\$	5,872,779	\$ 39,503	\$ 168,394	\$ 6,080,676

	General Fund	Special Revenue Fund	Capital Projects Fund	Total
Revenues:				
General Fund Appropriations	\$ 146,765,037	\$ -	\$ -	\$ 146,765,037
3rd Public Building Loan	-	-	957,504	957,504
Federal Grant Revenue	-	14,800	-	14,800
State Grant Revenue	-	2,197,891	-	2,197,891
Other Revenue		14,454,484	-	14,454,484
Total Revenues	146,765,037	16,667,175	957,504	164,389,716
Expenditures:				
Administration	11,654,519	-	-	11,654,519
Emergency Management	666	-	-	666
Emergency Medical Services	11,406,359	14,013,682	-	25,420,041
Facilities Maintenance and Replacement	8,700,261	-	-	8,700,261
Fire and Emergency Community Outreach	300,938	-	-	300,938
Fire Code Enforcement	2,929,764	-	-	2,929,764
Fire Communications and Dispatch	4,007,209	-	-	4,007,209
Fire Marshal	-	4,642	-	4,642
Fire Suppression and Emergency Rescue	105,184,237	26,458	-	105,210,695
Recruitment and Training	2,581,085	-	-	2,581,085
Support Services	-	68,587	-	68,587
Capital Outlay	-	-	381,238	381,238
Total Expenditures	146,765,037	14,113,368	381,238	161,259,644
Excess of Revenues over Expenditures		2,553,807	576,266	3,130,072
Other Financing Sources:				
Transfers from/To City	-	(2,553,807)	-	(2,553,807)
<b>Total Other Financing Sources</b>		(2,553,807)	-	(2,553,807)
Fund Balance Beginning			331,583	331,583
Fund Balance Ending	\$ -	\$ -	\$ 907,848	\$ 907,848

		Special	Capital	
	<b>General Fund</b>	<b>Revenue Fund</b>	<b>Projects Fund</b>	Total
Revenues:				
General Fund Appropriations	\$ 148,486,729	\$ -	\$ -	\$ 148,486,729
Federal Grant Revenue	-	2,113,013	-	2,113,013
State Grant Revenue	-	1,069,949	-	1,069,949
Other Revenue		9,769,171	-	9,769,171
Total Revenues	148,486,729	12,952,133	-	161,438,861
Expenditures:				
Administration	12,239,548	303,888	-	12,543,436
Emergency Management	84,630	6,838	-	91,468
Emergency Medical Services	11,973,015	12,969,756	-	24,942,771
Facilities Maintenance and Replacement	11,155,870	-	-	11,155,870
Fire and Emergency Community Outreach	288,954	-	-	288,954
Fire Code Enforcement	3,087,578	117,575	-	3,205,152
Fire Communications and Dispatch	3,993,955	-	-	3,993,955
Fire Marshal	-	1,072	-	1,072
Fire Suppression and Emergency Rescue	103,140,934	2,175,637	-	105,316,570
Recruitment and Training	2,522,245	-	-	2,522,245
Capital Outlay		-	404,561	404,561
Total Expenditures	148,486,729	15,574,765	404,561	164,466,054
Deficiency of Revenues over Expenditures		(2,622,632)	(404,561)	(3,027,193)
Other Financing Sources:				
Transfers from/To City		2,622,632	-	2,622,632
<b>Total Other Financing Sources</b>		2,622,632	-	2,622,632
Fund Balance Beginning			907,848	907,848
Fund Balance Ending	\$ -	\$ -	\$ 503,287	\$ 503,287

	General Fund	Special Revenue Fund	Capital Projects Fund	Total
Revenues:				
General Fund Appropriations	\$ 188,841,452	\$ -	\$ -	\$ 188,841,452
3rd Public Building Loan	-	-	303,195	303,195
Federal Grant Revenue	-	151,668	-	151,668
State Grant Revenue	-	944,372	9,357	953,729
Other Revenue		14,822,504	-	14,822,504
Total Revenues	188,841,452	15,918,544	312,552	205,072,549
Expenditures:				
Administration	14,504,739	41,899	-	14,546,638
Emergency Management	558,389	9,919	-	568,308
Emergency Medical Services	18,994,621	12,103,270	-	31,097,891
Facilities Maintenance and Replacement	12,369,146	-	-	12,369,146
Fire and Emergency Community Outreach	538,345	-	-	538,345
Fire Code Enforcement	4,011,077	43,102	-	4,054,178
Fire Communications and Dispatch	4,663,773	-	-	4,663,773
Fire Marshal	-	82	-	82
Fire Suppression and Emergency Rescue	131,293,705	3,537,969	-	134,831,674
Recruitment and Training	1,907,657	-	-	1,907,657
Capital Outlay		-	363,904	363,904
Total Expenditures	188,841,452	15,736,240	363,904	204,941,596
Excess of Revenues over Expenditures		182,305	(51,352)	130,953
Other Financing Sources:				
Transfers from/To City	-	(182,305)	-	(182,305)
<b>Total Other Financing Sources</b>		(182,305)	-	(182,305)
Fund Balance Beginning			503,287	503,287
Fund Balance Ending	\$ -	\$ -	\$ 451,935	\$ 451,935

		Special	Capital	
	<b>General Fund</b>	Revenue Fund	<b>Projects Fund</b>	Total
Revenues:				
General Fund Appropriations	\$ 199,859,676	\$ -	\$ -	\$ 199,859,676
3rd Public Building Loan	-	-	35,524	35,524
Federal Grant Revenue	-	1,590,581	-	1,590,581
State Grant Revenue	-	690,137	-	690,137
Other Revenue		12,763,774	-	12,763,774
Total Revenues	199,859,676	15,044,492	35,524	214,939,692
Expenditures:				
Administration	15,282,832	-	-	15,282,832
Emergency Management	823,171	766	-	823,936
Emergency Medical Services	23,399,564	12,970,434	-	36,369,998
Facilities Maintenance and Replacement	13,127,982	924,493	-	14,052,475
Fire and Emergency Community Outreach	339,606		-	339,606
Fire Code Enforcement	4,371,295	174,192	-	4,545,488
Fire Communications and Dispatch	5,485,254	2,700	-	5,487,954
Fire Suppression and Emergency Rescue	134,404,975	1,515,192	-	135,920,166
Recruitment and Training	2,624,998	-	-	2,624,998
Support Services	-	-	-	-
Capital Outlay		-	322,890	322,890
Total Expenditures	199,859,676	15,587,777	322,890	215,770,343
Deficiency of Revenues over Expenditures		(543,284)	(287,366)	(830,650)
Other Financing Sources:				
Transfers from/To City	-	543,284	-	543,284
<b>Total Other Financing Sources</b>	-	543,284	-	543,284
Fund Balance Beginning			451,935	451,935
Fund Balance Ending	\$ -	\$ -	\$ 164,569	\$ 164,569
	_		•	

# Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) – Budget and Actual General Fund Fig. 41 - No. - Fig. 1.1 Jan. 20, 2011

	Original Budget	Final Budget	Actual	Variance with Original Budget Positive (Negative)	Variance with Final Budget Positive (Negative)
Revenues:					
Appropriations revenues	\$ 144,932,705	\$ 152,541,705	\$ 146,765,037	\$ 1,832,332	\$ (5,776,668)
Total revenues	144,932,705	152,541,705	146,765,037	1,832,332	(5,776,668)
Expenditures and Encumbrances:					
Administration	12,661,119	12,661,119	11,471,313	1,189,806	1,189,806
Emergency Management	-	-	1	(1)	(1)
Emergency Medical Services	10,497,018	10,497,018	11,816,332	(1,319,314)	(1,319,314)
Facilities Maintenance and Replacement	12,517,905	12,517,905	7,564,772	4,953,133	4,953,133
Fire and Emergency Community Outreach	379,952	379,952	339,950	40,002	40,002
Fire Code Enforcement	2,789,153	2,789,153	2,908,594	(119,441)	(119,441)
Fire Communications and Dispatch	3,443,535	3,443,535	4,010,909	(567,374)	(567,374)
Fire Investigation	977,384	977,384	-	977,384	977,384
Fire Suppression and Emergency Rescue	99,920,607	107,529,607	105,744,016	(5,823,409)	1,785,591
Recruitment and Training	1,746,032	1,746,032	2,474,661	(728,629)	(728,629)
Total expenditures and encumbrances	144,932,705	152,541,705	146,330,548	(1,397,843)	6,211,157
Excess of revenues over expenditures	-	-	434,489	434,489	434,489
Effect of change in encumbrances	-	-	(546,131)	(546,131)	(546,131)
Effect of change in accounts payable	-	-	111,642	111,642	111,642
Excess of revenues over expenditures (GAAP)	\$ -	\$ -	\$ -	\$ -	\$ -

# Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) – Budget and Actual General Fund

	Original			Variance with Original Budget Positive	Variance with Final Budget Positive
	Budget	Final Budget	Actual	(Negative)	(Negative)
Revenues:					
Appropriations revenues	\$ 154,013,616	\$ 154,013,616	\$ 148,486,729	\$ (5,526,887)	\$ (5,526,887)
Total revenues	154,013,616	154,013,616	148,486,729	(5,526,887)	(5,526,887)
Expenditures and Encumbrances:					
Administration	12,444,200	12,444,200	12,209,057	235,143	235,143
Emergency Management	84	84	87,354	(87,270)	(87,270)
Emergency Medical Services	10,242,237	10,242,237	12,018,869	(1,776,632)	(1,776,632)
Facilities Maintenance and Replacement	11,789,186	11,789,186	11,622,055	167,131	167,131
Fire and Emergency Community Outreach	295,705	295,705	264,034	31,671	31,671
Fire Code Enforcement	2,873,217	2,873,217	3,087,280	(214,063)	(214,063)
Fire Communications and Dispatch	3,665,471	3,665,471	3,994,724	(329,253)	(329,253)
Fire Investigation	908,569	908,569	-	908,569	908,569
Fire Suppression and Emergency Rescue	109,985,359	109,985,359	102,656,840	7,328,519	7,328,519
Recruitment and Training	1,809,588	1,809,588	2,525,292	(715,704)	(715,704)
Total expenditures and encumbrances	154,013,616	154,013,616	148,465,505	5,548,111	5,548,111
Excess of revenues over expenditures	-	-	21,224	21,224	21,224
Effect of change in encumbrances	-	-	570,996	570,996	570,996
Effect of change in accounts payable	-	-	(592,220)	(592,220)	(592,220)
Excess of revenues over expenditures (GAAP)	\$ -	\$ -	\$ -	\$ -	\$ -

# Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) – Budget and Actual General Fund

	Original			Variance with Original Budget Positive	Variance with Final Budget Positive
	Budget	Final Budget	Actual	(Negative)	(Negative)
Revenues:	_	_		_	_
Appropriations revenues	\$ 195,378,907	\$ 196,705,128	\$ 188,841,452	\$ (6,537,455)	\$ (7,863,676)
Total revenues	195,378,907	196,705,128	188,841,452	(6,537,455)	(7,863,676)
Expenditures and Encumbrances:					
Administration	15,960,145	15,960,145	14,526,462	1,433,683	1,433,683
Emergency Management	1,996	228,217	561,141	(559,145)	(332,924)
Emergency Medical Services	19,352,051	19,352,051	19,300,994	51,057	51,057
Facilities Maintenance and Replacement	14,205,004	14,205,004	11,535,376	2,669,628	2,669,628
Fire and Emergency Community Outreach	774,724	774,724	667,174	107,550	107,550
Fire Code Enforcement	3,793,799	3,793,799	4,142,349	(348,550)	(348,550)
Fire Communications and Dispatch	4,412,571	4,412,571	4,665,718	(253,147)	(253,147)
Fire Investigation	799,278	799,278	-	799,278	799,278
Fire Suppression and Emergency Rescue	134,244,919	135,344,919	131,287,549	2,957,370	4,057,370
Recruitment and Training	1,834,422	1,834,422	1,995,756	(161,335)	(161,335)
Total expenditures and encumbrances	195,378,907	196,705,128	188,682,519	6,696,388	8,022,609
Excess of revenues over expenditures	-	-	158,933	158,933	158,933
Effect of change in encumbrances	-	-	(931,895)	(931,895)	(931,895)
Effect of change in accounts payable	-	-	772,962	772,962	772,962
Excess of revenues over expenditures (GAAP)	\$ -	\$ -	\$ -	\$ -	\$ -

# Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) – Budget and Actual General Fund

	Original			Variance with Original Budget	Variance with Final Budget Positive
	Budget	Final Budget	Actual	Positive	(Negative)
Revenues:					
Appropriations revenues	\$ 208,942,625	\$ 208,942,625	\$ 199,859,676	\$ (9,082,949)	\$ (9,082,949)
Total revenues	208,942,625	208,942,625	199,859,676	(9,082,949)	(9,082,949)
Expenditures and Encumbrances:					
Administration	16,893,147	16,893,147	15,386,604	1,506,543	1,506,543
Emergency Management	310,487	310,487	832,761	(522,274)	(522,274)
Emergency Medical Services	20,975,778	20,975,778	24,573,611	(3,597,833)	(3,597,833)
Facilities Maintenance and Replacement	16,917,694	16,917,694	13,221,465	3,696,229	3,696,229
Fire and Emergency Community Outreach	633,150	633,150	329,281	303,869	303,869
Fire Code Enforcement	4,103,016	4,103,016	4,225,471	(122,455)	(122,455)
Fire Communications and Dispatch	4,953,255	4,953,255	5,495,367	(542,112)	(542,112)
Fire Investigation	836,381	836,381	1,170	835,211	835,211
Fire Suppression and Emergency Rescue	140,998,538	140,998,538	135,400,193	5,598,345	5,598,345
Recruitment and Training	2,321,179	2,321,179	2,550,995	(229,816)	(229,816)
Total expenditures and encumbrances	208,942,625	208,942,625	202,016,918	6,925,707	6,925,707
Excess of revenues over expenditures	-	-	(2,157,242)	(2,157,242)	(2,157,242)
Effect of change in encumbrances	-	-	2,462,425	2,462,425	2,462,425
Effect of change in accounts payable	-	-	(305,183)	(305,183)	(305,183)
Excess of revenues over expenditures (GAAP)	\$ -	\$ -	\$ -	\$ -	\$ -

Notes to the Financial Statements June 30, 2011, 2012, 2013 and 2014

#### 1. DESCRIPTION OF THE FIRE DEPARTMENT

The mission of the Fire Department (the Department) is to protect lives, property and the environment within the corporate limits of the City of Baltimore (the City).

The City Charter establishes the Fire Department, and its roles and responsibilities are specified in the City Code. Its primary and most visible functions are to prevent and suppress fires, and to provide emergency medical services.

Although response to emergencies is the focus of most of the Department's resources, increased prevention efforts including residential fire safety training, the Mobile Safety Center, the Juvenile Fire Setters Intervention Program, early childhood education and the free smoke detector programs have been extremely effective in controlling the incidence of fires and related injuries.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Department is operated as a separate department of the City. The Department's services are reported in, both, the Governmental and Enterprise funds of the City of Baltimore. Information for each Governmental Fund is presented separately in the Statement of Net Position and in the Statement of Revenues, Expenditures and Changes in Fund Balances and for the Enterprise Fund in the Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position of the City's financial statements for the years ended June 30, 2011, 2012, 2013, and 2014. The Department's financial statements as of and for those years ended are intended to present that portion of the City's financial position and the changes in financial position, that is attributable to the Department's transactions. The City provides support to the Department.

The City allocates certain shared and payroll costs to the Department. Therefore, the Department's accompanying financial statements are not indicative of the Department as if it were a stand-alone entity.

#### **Basis of Accounting**

The accounting and financial reporting policies of the Fire Department conform to accounting principles generally accepted in the United States and reporting standards as promulgated by the Governmental Accounting Standards Board for governmental funds.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Revenues applicable to the current fiscal year and collected soon after year-end are recognized as revenue. Expenditures expected to be paid from currently available resources are recorded when the related fund liability is incurred, except payments for compensated absences which are recognized as expenditures when paid.

Notes to the Financial Statements June 30, 2011, 2012, 2013 and 2014

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Fund Financial Statements**

General Fund

The General Fund accounts for the activity of the Department which is funded by appropriations from the City of Baltimore's general fund.

Salary and benefit costs included in the accompanying financial statements are amounts allocated to the Department based on employees coded to that Department.

Capital assets used by the Department are not included in this report. All fixed assets used by the Department are owned by the City and are used by the Department rent free. The Department pays for certain utility and maintenance cost out of its annual budget.

Accounts payable and accrued expenses include invoices paid subsequent to year-end with invoice dates as of year-end. It includes salary accrual related to the Department's payroll costs charged to the Department subsequent to year-end for payroll periods as of June 30 or prior.

The liability for compensated absences reported in the internal service fund consists of unpaid accumulated annual sick, vacation, and personal leave balances. The liability has been calculated using the vesting method, in which leave amounts for, both, employees who are currently eligible to receive termination payment and others who are expected to become eligible at termination are included. Payments made to terminated employees for accumulated leave are charged as expenditure/expenses, primarily in the General Fund. Estimated accumulated leave balance by fiscal year for the Fire Department are as follows:

As of June 30,	Gover	Governmental Funds		
2011	\$	43,190,445		
2012		27,473,609		
2013		30,147,627		
2014		34,119,524		

#### Special Revenue Fund

The Special Revenue Fund is used to account for operating revenues received from Federal and State sources and insurance billings. The medical insurance billings are recorded as collected, as the amounts due are not reasonably estimated.

Notes to the Financial Statements June 30, 2011, 2012, 2013 and 2014

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Fund Financial Statements** (continued)

Capital Projects Fund

The Capital Projects Fund is used to account for capital improvement, acquisitions, and related activities all of which is funded by proceeds of bonds issuances, grants and other revenues sources.

#### **Due from/to the City**

The City of Baltimore uses a pooled cash account whereby all City cash balance are held in one bank account recorded in the City's general fund. The due from/to balance in this financial statement represent the Department's share of the citywide pooled cash account.

#### 3. PENSION PLAN

Classified employees of the Fire Department are required to join the City of Baltimore's Fire & Police Employees' Retirement System (BCFPERS). The BCFPERS is a cost-sharing multiple employer defined benefit pension plan which provides retirement disability and death benefits to plan members and beneficiaries. The plan is managed by a Board of Trustee in accordance with Article 22 of the Baltimore City Code. Plan provisions may be amended only by the City Council.

Employer Pension Expense was not allocated to various agencies before fiscal year 2013. Employer pension expense for fiscal years 2013 and 2014 was \$35,696,689 and \$39,465,290.

#### 4. OTHER POSTEMPLOYMENT BENEFITS

Baltimore City administrative policy provides that other postemployment benefits, other than pension benefits, be available to all employees of the City. These benefits include certain healthcare and life insurance benefits. All employees who retire are eligible to receive these benefits. The City of Baltimore provides other postemployment benefits (OPEB) to all qualified City employees. The OPEB Plan (Plan) is a contributory single employer defined benefit plan. The benefits and contribution provision of the Plan are established and may be amended by the City. The Plan provides postemployment healthcare, prescription and life insurance benefits to retirees and their beneficiaries. In order to effectively manage the Plan, the City established an OPEB Trust Fund. All retiree and City contributions are deposited into the Trust Fund and all retiree-related health and life benefits are paid from the Trust Fund. The City also contracted with the Board of Trustees of the Employees' Retirement System to act as investment manager for the Trust Fund, and BNY Mellon Bank Asset Servicing is the Trust Fund's asset custodian. The Plan does not issue stand-alone financial statements; however, the OPEB Trust Fund is included in the City's Financial Statements in the Fiduciary Funds.

Notes to the Financial Statements June 30, 2011, 2012, 2013 and 2014

#### **4. OTHER POSTEMPLOYMENT BENEFITS** (continued)

It is the City policy to fund benefits on a pay-as-you-go basis plus additional contributions comprising Federal retiree drug subsidy payments and additional annual appropriations.

Retirees are required to contribute at various rates ranging from \$3 to \$2,288 on a monthly basis, depending on the health plan and level of coverage elected and whether Medicare supplemental coverage is present. In addition, retirees contribute 20% toward the prescription plan coverage. Administrative costs of the Plan are covered by the City.

OPEB costs are not allocated to the City department, thus, are excluded in the accompanying financial statements.

#### 5. BUDGET PROCESS

The Fire Department participates in the City of Baltimore's Outcome Based Budgeting process. Outcome Based Budgeting is a budget process that aligns resources with results produced. This budgeting tool integrates strategic planning, long-range financial planning and performance management, and is a recommended practice of the Government Finance Officers Association.

#### 6. RISK MANAGEMENT

The City of Baltimore is exposed to various risks of loss related to torts; theft of; damage to; and destruction of assets; errors and omissions; injuries to employees and members of the public; and natural disasters. The Fire Department is a chartered agency within the City of Baltimore municipal government. Therefore, its exposure to various risks is managed the City's Office of Risk Management.



# REPORT OF INDEPENDENT PUBLIC ACCOUNTANTS ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Mayor, City Council, Comptroller and Board of Estimates City of Baltimore, Maryland

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the carve out financial statements of the governmental activities and each major fund of the City of Baltimore, Maryland, Fire Department (the Department) as of and for the years ended June 30, 2011, 2012, 2013, and 2014, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements, and have issued our report thereon dated November 30, 2016. Carve out financial statements are a component unit or part of a legal entity, but not the entire entity and, as such, the reporting unit is not a separate legal entity. Our audit was of the Department and not of the City of Baltimore as a whole or any other funds or operations.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Department's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Department's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hunt Valley, Maryland November 30, 2016 SB & Company, If C